International ENEP meeting on Urban governance in climate change adaptation Brabanthallen, 's Hertogenbosch 6 October 2011

Urban governance in climate change adaptation Strategies on dealing with uncertainties

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Copernicus Institute for Sustainable Development and Innovation Utrecht University MATE CHANGE

Stationarity Is Dead: Whither Water Management?

P. C. D. Milly, 1* Julio Betancourt, 2 Malin Falkenmark, 3 Robert M. Hirsch, 4 Zbigniew W. Kundzewicz, 5 Dennis P. Lettenmaier, 6 Ronald J. Stouffer 7

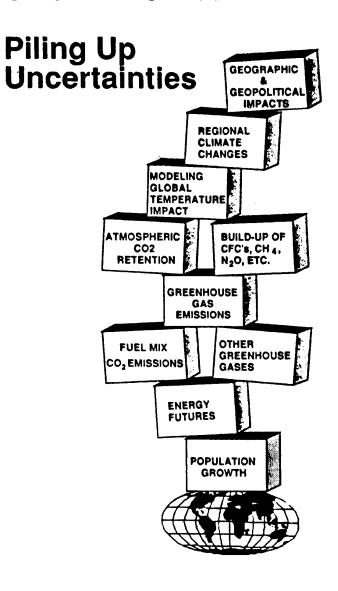
Climate change undermines a basic assumption that historically has facilitated management of water supplies, demands, and risks.

Science **319** (5863): 573, 2008

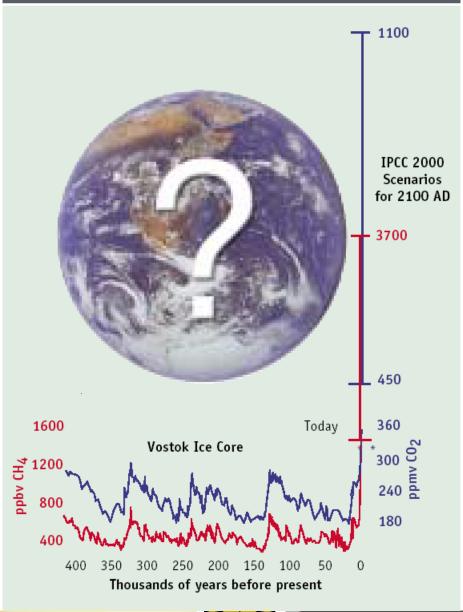
Current exceedance frequencies of local water levels in Rotterdam [40].

| Frequency | Water level (m above NAP) |
|--------------|--|
| (times/year) | Coast (Hoek van Holland) |
| 1/10000 | 5.05 |
| 1/4000 | PROBLEM: |
| 1/1000 | 4.30 |
| 1/100 | Policy makers |
| 1/50 | seem to expect |
| 1/20 | 3.15 |
| 1/10 | that scientists |
| 1/5 | can calculate such |
| 1/2 | 2.60 |
| 1 | _{2.45} frequencies for |
| 2 | 2.30 2050 , 2100 , etc. |
| 5 | 2.10 |

GLOBAL CLIMATE CHANGE



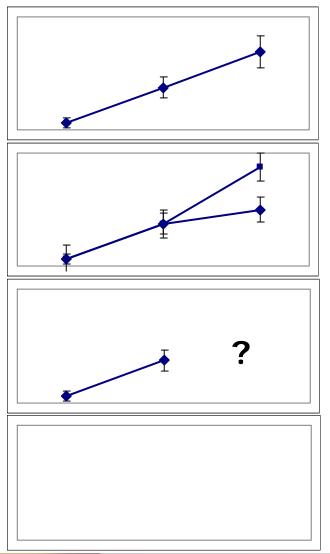
Sailing into terra incognita?







Adaptation under what uncertainty?

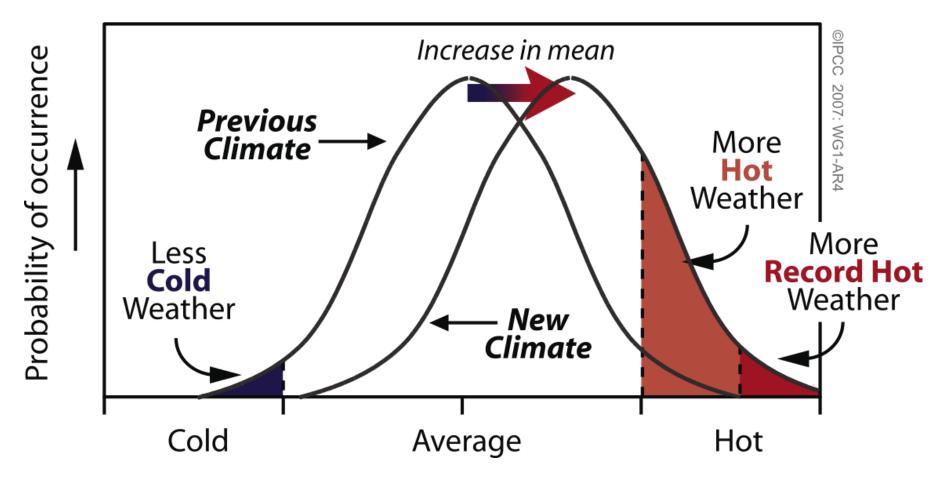


Statistical

Scenario

- Surprise/ignorance
 - Recognized ignorance ('known unknowns')
 - Total ignorance ('unknown unknowns')



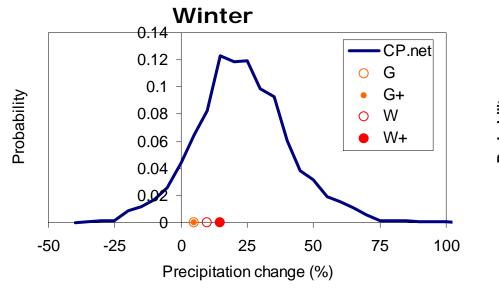


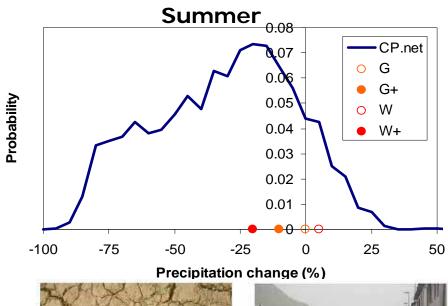
Variability in a changing climate: Small shift in mean = big change in frequency of extremes



Scenarios can be wrong

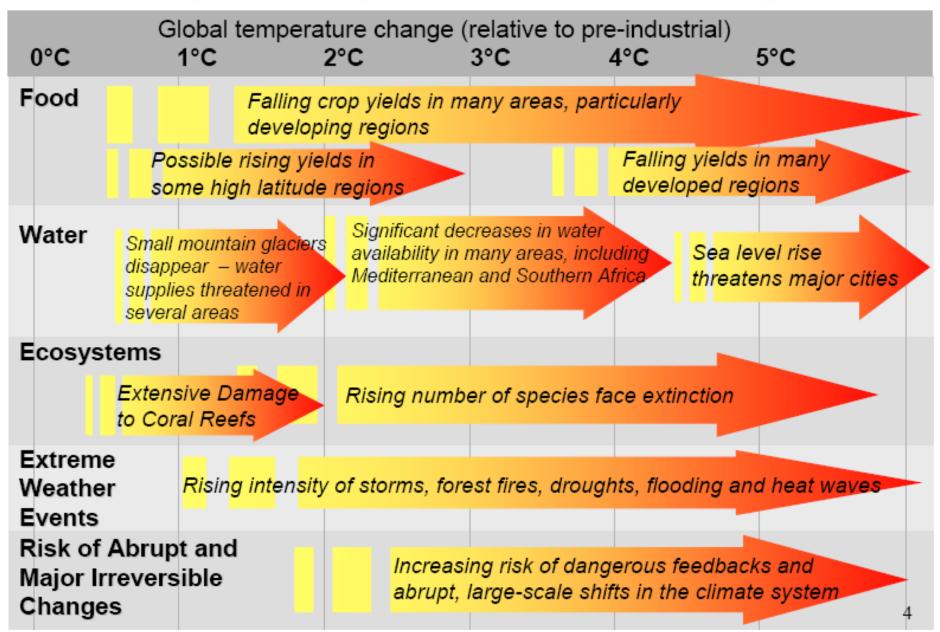
Statistical uncertainty precipitation According to climateprediction.net versus range KNMI scenarios







Projected Impacts of Climate Change

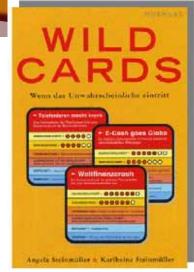


Bron: Stern Review

Types of wild cards

- (1) extreme forms of expected trends,
- (2) opposites of expected trends
- (3) completely new issues (prepared for the wrong impact!)
- Most options remain beneficial under type-1 wildcards.
- Under type-2 wildcards, options that enhance flexibility and responsiveness remain beneficial
- Few options protect against type-3 wildcards

www.steinmuller.de/media/pdf/WC_GFF.pdf

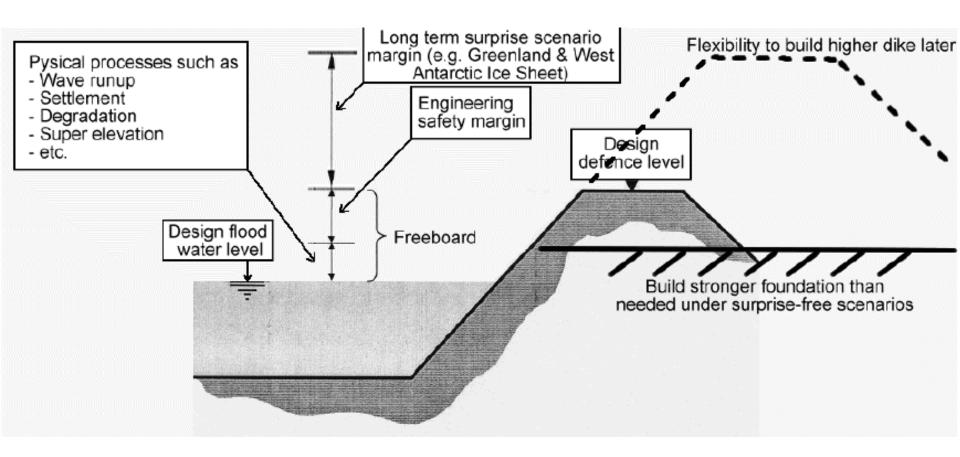


| Top-down (Predict & quantify changes in stressors) | Act on the best prediction | Based on single scenario |
|---|---------------------------------------|-------------------------------|
| | Robustness- oriented adaptation | Based on range of scenarios |
| | | Exploratory/ discursive |
| Bottom-up (analyse and reduce vulnerabilities of impacted system) | Resilience- oriented adaptation | Preparing for unknown changes |

No regrets

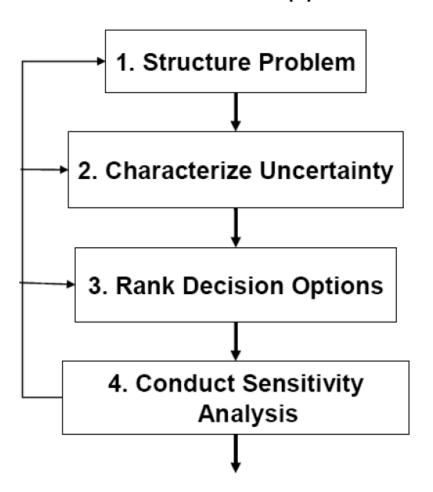
 Favour adaptation strategies which will yield benefits (for other, less uncertain, policy concerns) regardless of whether or not climate impacts will occur.

"Flexible design" Anticipating imaginable surprises

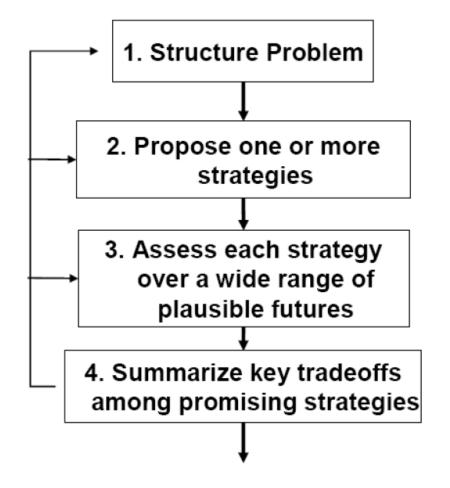


Robust decision-making

Predict-then-act approach



Assess-risk-of-policy framework

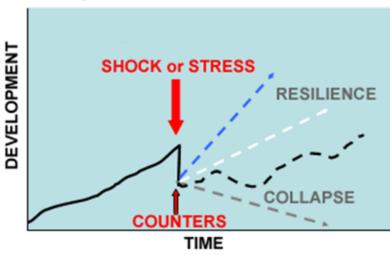


Suggests Optimum Alternative

Suggests Robust Alternative



Resilience



- If uncertainties about climate change are large, one can still know how the resilience of social-ecological systems can be enhanced
- Resilience is the capacity of a system to tolerate disturbance without collapsing into a qualitatively different, usually undesired, state

www.resalliance.org Wardekker e.a. 2010 doi:10.1016/j.techfore.2009.11.005

Principles:

- Homeostasis
- Omnivory
- •High flux
- Flatness
- Buffering
- Redundancy



Robust decision making

Performance of strategies

| | Statistical uncertainty | Scenario uncertainty | Recognized ignorance |
|--|-------------------------|----------------------|----------------------|
| decision making under uncertainty frameworks | | | & surprises |
| IPCC approach | + | ++ | |
| Risk approaches | ++ | + | |
| Engineering safety margin | ++ | 土 | - |
| Anticipating design | ++ | + | + |
| Resilience | 土 | + | ++ |
| Adaptive management | ++ | - | |
| Prevention Principle | ++ | 土 | |
| Precautionary Principle | + | ++ | ++ |
| Human development approaches | 土 | + | + |
| Adaptation Policy Framework | + | + | + |

Uncertainty & adaptation options

| Effects are of: | Low relevance | High relevance |
|--|--|---|
| and known with | | |
| High level of precision (low level of uncertainty) | Tailored, prediction-based strategies (e.g. risk approach) feasible. Focus: low costs or co-benefits. | Tailored, prediction-based strategies (e.g. risk approach) feasible. Consider costly and extensive options. |
| Low level of precision (high level of uncertainty) | Enhance system's capability of dealing with changes, uncertainties, and surprises (e.g. resilience approach). Focus: low costs or co-benefits. | Enhance system's capability of dealing with changes, uncertainties, and surprises (e.g. resilience approach). Consider costly and extensive options. |

Wardekker e.a. 2010



Uncertainty & adaptation options

| Effects are of: | Low relevance | High relevance |
|--|---|--|
| High level of precision (low level of uncertainty) | | Options may be highly specific, for one particular effect. |
| Low level of precision (high level of uncertainty) | Options are preferably fairly generic, reducing a range of effects, rather than a specific one. | |

Wardekker e.a. 2010



Dynamic Adaptive strategy

No 'silver bullet' / very context dependent

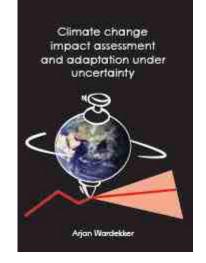
- What type of uncertainy dominates?
- What timehorizons need be taken into account?
- Robust to what range of scenario's?
- What kind of flexibility and reversibility should one create and how much is enough?
- What can be done to increase adaptive capacity, to improve reaction-speed (to changes, shocks and early warnings), how to increase pro-active capacity (acting on imperfect foresight)?
- How to anticipate surprise?
- How to organise anticipating and evaluation capacity of reflective learning of the governance system

Copernicus Institute

Research Institute for Sustainable Development and Innovation

Uncertainty and Climate Change Adaptation a Scoping Study

Suraje Dessai and Jeroen van der Sluijs



http://www.nusap.net/downloads/Wardekker_PhDdissertation_2011.pdf

Download 2007 rapport: www.nusap.net/adaptation

Case studies 2008-2010:

- Delta committee (water safety)
- Nature / Waddensea
- Health impacts

Team

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